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closed road, vagrancy became notorious, in some areas
particularly intense.

Meanwhile Oklahoma City health authorities landed
the squatting problem by ordering every family in the
"squatters" section to move. Most of them, it was reported
by the police, "are leaving the city." "Inhabitants living
industries" was given as the reason for the evicting orders.

Murray had won; Chief Watt had saved police department
dignity, Oklahoma City had won, since it concluded
that the squatters made up all there was of its unemployment
problem and they had been driven off; and "citizens of
Oklahoma City," whether jobless or not, are protected in
their "constitutional rights"—provided they have "resided
in their voting precinct thirty days." Neither the city
administration, Governor Murray, nor Oklahoma City residents
thought it strange for a city to have its economic-social
problems handled by its police department.

But somehow the police solution of the problem has not
solved the problem solved. A new committee on unemploy
ment has been appointed—the task by the mayor. At this
writing the committee has been in existence more than a
week, but as yet has not held a meeting. A new registration
of the unemployed was thought necessary and is now
going forward. More than 2,300 jobless adults registered
during the first three days of what Walter Harrison of the
Times describes as a "desertion campaign" to list jobless
job-seekers. He estimates that "there must be at least
10,000 and possibly 12,000 without employment." It then

the problem exists in Oklahoma City without employment,
there are at least 25,000 to be given assistance out of a popu
lation of 185,000. That is more than 13 per cent of the
population. One out of every eight persons is without
work.

But, insists Mr. Harrison, "we have every reason to
believe Oklahoma City and County is in much better condition
than the vast majority of urban communities in the
nation." Urging serious consideration of the problem, he
declared "\$400,000 to be a 'ridiculously low' estimate of
what it will cost to take care of the needy in Oklahoma City
this winter. Handling the job of getting that sum will re
quire the generous use of city, county, and state funds ad
ministered by an alert, efficient, special organization, with
complete cooperation from all branches of authority, to meet
this emergency. This week is not a day too early to set up
the elements of the big machine to handle this greatest of
civic jobs."

But "this week" has passed and no move has been made
to "set up the big machine." Some weeks ago Mr. Harrison
warned that the unemployed must not be "put on the dole." He urged that jobless persons be made to do some sort of
work, if it is "as only shoveling dirt from one side of the
road to the other." Indications are that the jobless of Okla
homa City will not be given an opportunity to move much
dirt "from one side of the road to the other" this winter.
It is more probable that the police will again be handling the
greatest of civic jobs by the time the snow flies.

Austria and Free Trade

By KARL POLANYI

France, September 13.

C LAISCIAL free trade seems dead as a doornail. It
sounds today incredible that President Wilson should
have declared that the war was being fought for "the
removal, so far as possible, of all economic barriers." Had
it been fought and won the customs tariffs the result could
not have been more eminently satisfactory. Austria not
only refused to ratify the Covenant of the League, she also
vetoed the Fordney tariff. In Europe new countries like
Czecho-Slovakia established tariffs to protect their new
industries; old countries raised theirs to protect their old
ones. Fascist Italy declared on principle for high tariffs;
communist Russia declined on opening principles for still
higher ones. One of the largest free-trade territories of
the world, Austria-Hungary, was broken up and transformed
into a network of customs barriers. The League of Nations
has not only failed to achieve disarmament, it has also sign
ificantly failed to lower European tariffs. And when the
proto-German plan for a customs union proposed this spring
to establish free trade in Central Europe, this move did not
meet with general approval. Quite the contrary.

Indeed, the war has proved absolutely disastrous to
free trade. In Central and Eastern Europe, especially in
Austria, where the war originated, the tragedy of free trade
was keenly understood. Austria-Hungary had never before

been so centralized and unified politically as during the war,
and yet under the surface she was monetarily quietly disinte
grating under the pressure of war and blockade. Hungary
practically put an embargo on foodstuffs and some agricultural
raw materials to prevent their export to Austria.
Austria retaliated by similar measures in respect to various
manufactured articles; towns were isolated from their hinter
lands; province cut itself off from province; the great em
pire of the Hapsburgs, once nearly self-sufficient in time of
peace, broke up into economically isolated regimes, jealously
protecting their own products, united only by the coercive
power of the central military authorities. Not import pro
hibition at all but embargoes on exports were then the origin
of trade restrictions. The post-war period began. Deprecia
tion of currencies became a new barrier to trade; this time,
at least, in the opposite direction, hindering imports into
and preventing exports from the country suffering from in
flation. The result in other countries is danger of being
flooded by dumped goods since they imposed anti-dumping
duties on account of their own wage and profit levels.
Retaliation followed, although protective tariffs were often
in reality independent measures having retaliation only as
their excuse. Finally there is the law of inertia. In Eng
land all measures of a protectionist character—McKenzie duties,
key industries, anti-dumping, foreign-aid—were the
direct heritage of the war.

But inertia is not a sufficient factor in itself, nor are

* See next article of a series of studies on free trade. *France, The Nation*.

new methods. Professor Kelsen is somewhat dubious in his
conclusion and ranges over a wide variety of related topics. He
has some wise words to say about the diminishing attitude of
some of our contemporaries when confronted with the truths
of the scientific method and some deplorable remarks to make
about the nature of man and about free will. In fact, his at
tempt to show that man is not exactly continuous with nature
is rather poor, and his offer

"COMMON GROUND"

a work on economics

coercive tariffs more than a symptom. Free trade has never meant merely the absence of protective tariffs. It has meant the free flow of capital and labor, and equality of opportunity for human beings all over the world irrespective of the state and its authority. For a long time, at least for a whole generation, we have been getting farther and farther from this. Tariffs are only one of the impediments, and not by any means the greatest, in the way of free interchange of capital and labor, just as they are only one of the many characteristics of an independent economic entity today. Modern economic entities have very much more than protective tariffs to emphasize their independence of one another. It is not tariffs at all which prevent capital or labor from migrating; it is the cleat which all-pervading state activity is increasingly widening between one economic unit and the other. The one new development of our times is all-round state activity. Social services, health and unemployment insurance, labor exchanges, factory laws, open and secret subsidies, grants and bounties to industry, export schemes and trade facilities, grants in aid of public works or communal housing, freight rebates for many industries, state aid for banks and big enterprises—and often made dependent by the state upon the readiness of the enterprise to engage a number of employees, to maintain wages at a fixed level, or to keep down the price of its product—these make national economies more and more different from each other. National economies become separate entities even if they do not become unities at the same time. Capitalist state activity may transform them into a very chain, but such chaos will be separate and different from the others. The migration of labor has been held up quite as much by the existence of unemployment insurance in Europe as by the American immigration-restriction laws. In Eastern Europe foreign capital has often been "nationalized," that is, the nationals of the different countries have enjoyed very pronounced preferences in the matter of management of the foreign capital invested in their country. This is only an extreme instance of the more general tendency of all national and nationalized state governments to favor the great industries, especially those connected with armaments, by every means in their power. In many new states the government of the day is by far the biggest customer in the home market, and political pressure is sufficiently brought to bear upon it to place all orders at home. Above all, the terrible consequences of the war and the peace treaties, political insecurity, is the great deterrent of funds and investments thus abroad, restricting economically any flow of capital and often of labor too.

Customs tariffs were once merely a commercial policy; today they are part and parcel of the whole economic fabric of a country, indissolubly bound up with the free balance of manufacturing factors and counter factors granted to groups and individuals. The burdens of social services are sometimes the cause, though more often perhaps only the pretext, of the creation of customs duties to a industry or branch of industry which today means more and more the individual rather than the collective. Moreover, the twentieth century has in Europe made the working class into a political power, and the instrument with which this was achieved was state socialism or communism or state. In consequence the political influence of the masses, which was formerly that of consumers, has become more and more that of producers. It may well be that the government duties in favor of the

products of an industry which may help that industry to carry more easily the costs of social services.

Take again cartels. Here also customs are only one item in a tremendous protectionist machinery—an item, it is true, closely linked up with the whole. International cartels are as a rule a very much greater impediment to trade than are customs duties. The latter only hinders trade, while cartels often prevent it altogether. Now international cartels are based on national ones; national cartels, again, are generally based on customs duties, which secure for the weakest unit of the cartel a remunerative price at the cost of the consumer. Yet it is not true to say that cartels could not exist without tariffs. They would be merely more expensive to set up and less profitable in the long run. In the case of the most important cartels, for example, the International Steel Cartel, the duty was imposed in Germany explicitly in order to facilitate the creation of a national cartel which was to merge in the international one, the whole arrangement being regarded as vital to Franco-German understanding. As a matter of fact, it was not. How far, however, must our continent have already departed from free trade if governments link up peace and customs tariffs in this manner? A return to free trade, in the classical meaning of the term, without changes of a sweeping character is altogether impossible on the Continent today. State and communal activity in every sphere of economic and social life, out-of-work relief and public works included, the restriction of immigration and the trade unionism party based upon it, international organization of trade, the growing political influence of the working classes, the new forms of the state as reflected in Fascist Italy and Soviet Russia—they are all involved. Some of them no doubt should be scrapped, but whether you think they should or should not, you cannot have free trade back on easier terms.

Austria is a typical instance of the irresistible force of this protectionist process. From a free market of some fifty-six million persons, some fifty millions were lost to Austria by the treaty. What remained of her was a small, mainly industrial region, which had to purchase its foodstuffs on the world market by exporting manufactured goods—the typical export country. There is, indeed, hardly any other land in Europe which exports a greater part of its industrial products than Austria; the percentage is nearly 40. In the first years of her new existence, famished Austria was relieved by artificial nutrition. Later depreciation of the currency restricted imports and stimulated exports, stabilization of the currency in 1922 started Austria as the country in Central Europe destined to be the very champion of free trade. *Scrap customs tariff and the economic problems of Austria* is voted the same day. As a matter of fact, for several years she represented, as it were, the free-trade conscience of Europe. Look at her now. By a piecemeal raising of duties in the course of years she has raised altogether to be a free trade country. Customs duties on total imports attain now some 13 per cent—not less than the average in the ill-famed protectionist countries around us.

The one specific factor which speeded up this development was the Eastern European agrarian crisis. It forced up agricultural tariffs in Germany, and consequently in Austria, to formerly unheard-of levels (the sister sort of solidarity between agriculturists and industrialists was in practice on the Continent even before the war), and thereby a

speeded up tariffs in Austria. The agrarian factor was working for Europe. Central protective tariffs in Eastern Europe, manufactured articles and gone conclusion: countries agreed to tariffs on a majority. Europe is of course United States, who business. With a has called the real business, it is a country of land which has duties in the post Europe. It would to keep accounts in a medieval fashion on the road out at a single toll bare the tolls protective trapping supreme. This the idea of regionalism up with the Alpine passes at the last. The regional-principal-exporting Austria, and Jugoslavia, in forming one Europe (Austria another group, covers these two national organisations, approval agreements, the lower industrial protectionist tariffs, free trade in the

A measure for more. Free trade was only a substantial function of barriers to trade, the benefits of which. When an additional international, the establishment of a free-trade pact, the new territories, which have started a free trade mean that the world's interests has at last a common fate. It is working benefit territories, but is proceeding trade territory

A measure of free trade, *free trade*—we cannot ask for more. Free trade as a slogan of international commerce was only a substitute for larger economic units. The historical function of free trade was the abolition of provincial barriers to trade, the establishment of the United States of America, of United France, United Italy, United Germany. When no further step toward still larger units was possible on a national basis, the emphasis of free trade shifted to the international: the abolition of customs tariffs between states, the establishment of bilateral commercial agreements and most-favored-nation clauses—the characteristics of pre-war free-trade practice. We have shown how the war and the victory, working-class emancipation, and modern state action have started a wave of protectionism all over Europe. Does that mean that the essence of free trade, the subdivision of the world's labor with its highly favorable concomitant effects, has at last spent its force? Not at all. Instead of isolating international freedom of interchange free trade is working back to the old lines of creating larger free trade territories, larger than the old national states. Integration is proceeding anew. The United States is the main free-trade territory in the world today. New Russia follows

The question is: today; how can we best free trade between these territories? The answer Central and Eastern Europe organize into a new economic unit—a customs union between Germany and France is the key also to this question—the easier and the better this all-including problem can be tackled. Russia is definitely seeking an agreement with Western Europe and America, and wishes to organize trade with them on a large scale. But what about Europe and America? Russian customs duties are indeed prohibitive, but the foreign-trade monopoly makes them absurd: exporters to Russia sell to the foreign-trade commissariat, not to individual Russian consumers; the amount of the duties does not affect them. Between Europe and the United States it is different. Customs tariffs may become here just as great an impediment to trade as the Soviet foreign-trade monopoly. But while Communist Russia is increasingly organizing trade between itself and the rest of the world, the capitalist United States is far abolishing trade between itself and Europe.

In the Driftway

A FRIEND of the Dichter's is building a house in the country. It is an extremely modest house, four rooms on one floor with an open attic above. Designed for a woman as living young who will live in it sometimes alone, it is equipped with such labor-saving devices as a small country house can have—no extra steps to climb, no water to fetch from a well, a modest furnace instead of the more picturesque and troublesome stoves and open fires. The tenant's wife expects to do her meals in the pleasant kitchen. But it is a house on the edge of an orchard and just above a brook; the design is copied from much older New England farmhouses nearby; the new pine woodwork is unpainted and warmly amber in color. The Dichter has wandered in and out of the house himself a number of times, listening to the comments of visitors and workmen. And with no prejudices of his own about houses one way or another, by this small new house he has heard nothing but praise.

THE general approval is not entirely exercised by the charming situation, the good sense shown in construction and planning, or the agreeable appearance of the rooms now they are completed. The contractor brought his wife up to show her the house while it was building, although he is engaged at the same time on several other dwellings. The carpenter brought his wife also; two or three former neighbors dropped in and looked around, and ~~the~~ ^{one} day or so their women-folks in turn made a tour of inspection and departed, half as satisfaction and half in envy. City dwellers, used to penthouse apartments in which they have every comfort and asset that large rents can buy, were here in their delight. The course of their remarks followed the comment of the

per, but invariably with a keen appreciation of their humor and beauties. Indeed, many of the freshest, most original perceptions of the chance beauties of whatever, grain elevators, churches, office buildings, roofs and fronts, are to be found in the sketches of the artist who has been here.

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By PAUL GREEN
Directed by ROBERT COLE
Music by ERNST REINHOLD
Scenery by RICHARD LINDNER
Costumes by MARY HARRIS
Lighting by JAMES DUNN
Produced by THE GROUP THEATRE
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